109TH CONGRESS 2D SESSION

S. 2494

To amend the Internal Revenue Code of 1986 to allow a deduction for the payment of premiums for high deductible health plans, to allow a credit for certain employment taxes paid with respect to premiums for high deductible health plans and contributions to health savings accounts, and for other purposes.

IN THE SENATE OF THE UNITED STATES

APRIL 3, 2006

Mr. Burns introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Internal Revenue Code of 1986 to allow a deduction for the payment of premiums for high deductible health plans, to allow a credit for certain employment taxes paid with respect to premiums for high deductible health plans and contributions to health savings accounts, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. DEDUCTION OF PREMIUMS FOR HIGH DEDUCT-
- 4 IBLE HEALTH PLANS.
- 5 (a) IN GENERAL.—Part VII of subchapter B of chap-
- 6 ter 1 of the Internal Revenue Code of 1986 (relating to

| 1 | additional itemized deductions for individuals) is amended |
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| 2 | by redesignating section 224 as section 225 and by insert- |
| 3 | ing after section 223 the following new section: |
| 4 | "SEC. 224. PREMIUMS FOR HIGH DEDUCTIBLE HEALTH |
| 5 | PLANS. |
| 6 | "(a) Deduction Allowed.—In the case of an indi- |
| 7 | vidual, there shall be allowed as a deduction for the tax- |
| 8 | able year the aggregate amount paid by such individual |
| 9 | as premiums under a high deductible health plan with re- |
| 10 | spect to months during such year for which such indi- |
| 11 | vidual is an eligible individual with respect to such health |
| 12 | plan. |
| 13 | "(b) Definitions.—For purposes of this section— |
| 14 | "(1) ELIGIBLE INDIVIDUAL.—The term 'eligible |
| 15 | individual' has the meaning given such term by sec- |
| 16 | tion $223(e)(1)$. |
| 17 | "(2) High deductible health plan.—The |
| 18 | term 'high deductible health plan' has the meaning |
| 19 | given such term by section 223(c)(2). |
| 20 | "(c) Special Rules.— |
| 21 | "(1) Deduction limits.— |
| 22 | "(A) DEDUCTION ALLOWABLE FOR ONLY 1 |
| 23 | PLAN.—For purposes of this section, in the |
| 24 | case of an individual covered by more than 1 |
| 25 | high deductible health plan for any month, the |

individual may only take into account amounts paid for such month for the plan with the lowest premium.

"(B) Plans covering ineligible individuals.—If 2 or more individuals are covered by a high deductible health plan for any month but only 1 of such individuals is an eligible individual for such month, only 50 percent of the aggregate amount paid by such eligible individual as premiums under the plan with respect to such month shall be taken into account for purposes of this section.

"(2) Group Health Plan Coverage.—

"(A) IN GENERAL.—No deduction shall be allowed to an individual under subsection (a) for any amount paid for coverage under a high deductible health plan for a month if that individual participates in any coverage under a group health plan (within the meaning of section 5000 without regard to section 5000(d)).

"(B) EXCEPTION FOR PLANS ONLY PRO-VIDING CONTRIBUTIONS TO HEALTH SAVINGS ACCOUNTS.—Subparagraph (A) shall not apply to an individual if the individual's only coverage under a group health plan for a month consists

- of contributions by an employer to a health savings account with respect to which the individual is the account beneficiary.
 - "(C) EXCEPTION FOR CERTAIN PER-MITTED COVERAGE.—Subparagraph (A) shall not apply to an individual if the individual's only coverage under a group health plan for a month is coverage described in clause (i) or (ii) of section 223(c)(1)(B).
 - "(3) MEDICAL AND HEALTH SAVINGS ACCOUNTS.—Subsection (a) shall not apply with respect to any amount which is paid or distributed out of an Archer MSA or a health savings account which is not included in gross income under section 220(f) or 223(f), as the case may be.
 - "(4) COORDINATION WITH DEDUCTION FOR HEALTH INSURANCE OF SELF-EMPLOYED INDIVID-UALS.—Any amount taken into account by the tax-payer in computing the deduction under section 162(1) shall not be taken into account under this section.
 - "(5) COORDINATION WITH MEDICAL EXPENSE DEDUCTION.—Any amount taken into account by the taxpayer in computing the deduction under this

- 1 section shall not be taken into account under section
- 2 213.".
- 3 (b) Deduction Allowed Whether or Not Indi-
- 4 VIDUAL ITEMIZES OTHER DEDUCTIONS.—Subsection (a)
- 5 of section 62 of such Code is amended by inserting before
- 6 the last sentence at the end the following new paragraph:
- 7 "(21) Premiums for high deductible
- 8 HEALTH PLANS.—The deduction allowed by section
- 9 224.".
- 10 (c) Coordination With Section 35 Health In-
- 11 SURANCE COSTS CREDIT.—Section 35(g)(2) of such Code
- 12 is amended by striking "or 213" and inserting ", 213,
- 13 or 224".
- 14 (d) CLERICAL AMENDMENT.—The table of sections
- 15 for part VII of subchapter B of chapter 1 of such Code
- 16 is amended by redesignating the item relating to section
- 17 224 as an item relating to section 225 and by inserting
- 18 before such item the following new item:
 - "Sec. 224. Premiums for high deductible health plans.".
- 19 (e) Effective Date.—The amendments made by
- 20 this section shall apply to taxable years beginning after
- 21 December 31, 2006.

| 1 | SEC. 2. CREDIT FOR CERTAIN EMPLOYMENT TAXES PAID |
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| 2 | WITH RESPECT TO PREMIUMS FOR HIGH DE- |
| 3 | DUCTIBLE HEALTH PLANS AND CONTRIBU- |
| 4 | TIONS TO HEALTH SAVINGS ACCOUNTS. |
| 5 | (a) Allowance of Credit.—Subpart C of part IV |
| 6 | of subchapter A of chapter 1 of the Internal Revenue Code |
| 7 | of 1986 (relating to refundable credits) is amended by re- |
| 8 | designating section 36 as section 37 and by inserting after |
| 9 | section 35 the following new section: |
| 10 | "SEC. 36. EMPLOYMENT TAXES PAID WITH RESPECT TO |
| 11 | PREMIUMS FOR HIGH DEDUCTIBLE HEALTH |
| 12 | PLANS AND CONTRIBUTIONS TO HEALTH |
| 13 | SAVINGS ACCOUNTS. |
| 14 | "(a) Allowance of Credit.—In the case of an in- |
| 15 | dividual, there shall be allowed as a credit against the tax |
| 16 | imposed by this subtitle for the taxable year an amount |
| 17 | equal to the product of— |
| 18 | (1) the sum of the rates of tax in effect under |
| 19 | sections $3101(a)$, $3101(b)$, $3111(a)$, and $3111(b)$ for |
| 20 | the calendar year in which the taxable year begins, |
| 21 | multiplied by |
| 22 | "(2) the sum of— |
| 23 | "(A) the aggregate amount paid by such |
| 24 | individual as premiums under a high deductible |
| 25 | health plan which is allowed as a deduction |
| 26 | under section 224 for the taxable year, and |

| 1 | "(B) the aggregate amount paid to a |
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| 2 | health savings account of such individual which |
| 3 | is allowed as a deduction under section 223 for |
| 4 | the taxable year. |
| 5 | "(b) Credit Limited to Certain Employment |
| 6 | Taxes.— |
| 7 | "(1) In General.—The credit allowed under |
| 8 | subsection (a) with respect to any individual for any |
| 9 | taxable year shall not exceed the specified employ- |
| 10 | ment taxes with respect to such individual for such |
| 11 | taxable year. |
| 12 | "(2) Specified employment taxes.—For |
| 13 | purposes of this subsection, the term 'specified em- |
| 14 | ployment taxes' means, with respect to any indi- |
| 15 | vidual for any taxable year, the sum of— |
| 16 | "(A) the taxes imposed under sections |
| 17 | 3101(a), 3101(b), 3111(a), 3111(b), 3201(a), |
| 18 | 3211(a), and 3221(a) (taking into account any |
| 19 | adjustments or refunds under section 6413) |
| 20 | with respect to wages and compensation re- |
| 21 | ceived by such individual during the calendar |
| 22 | year in which such taxable year begins, and |
| 23 | "(B) the taxes imposed under subsections |
| 24 | (a) and (b) of section 1401 with respect to the |

| 1 | self-employment income of such individual for |
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| 2 | such taxable year. |
| 3 | "(c) Special Rule for Employment Compensa- |
| 4 | TION IN EXCESS OF SOCIAL SECURITY CONTRIBUTION |
| 5 | Base.— |
| 6 | "(1) IN GENERAL.—If the aggregate amount of |
| 7 | employment compensation received by any individual |
| 8 | during the calendar year in which the taxable year |
| 9 | begins exceeds the contribution and benefit base (as |
| 10 | determined under section 230 of the Social Security |
| 11 | Act), the amount of the credit determined under |
| 12 | subsection (a) (determined before application of sub- |
| 13 | section (b)) shall be equal to the sum of— |
| 14 | "(A) the amount determined under sub- |
| 15 | section (a) by only taking into account so much |
| 16 | of the amount determined under subsection |
| 17 | (a)(2) as does not exceed such excess and by |
| 18 | only taking into account the rates of tax in ef- |
| 19 | fect under section 3101(b) and 3111(b), and |
| 20 | "(B) the amount determined under sub- |
| 21 | section (a) by only taking into account so much |
| 22 | of the amount determined under subsection |
| 23 | (a)(2) as is not taken into account under sub- |
| 24 | paragraph (A) and by taking into account each |

| 1 | of the rates of tax referred to in subsection |
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| 2 | (a)(1). |
| 3 | "(2) Employment compensation.—For pur- |
| 4 | poses of this subsection, the term 'employment com- |
| 5 | pensation' means, with respect to any individual for |
| 6 | any taxable year, the sum of— |
| 7 | "(A) the wages (as defined in section |
| 8 | 3121(a)) and compensation (as defined in sec- |
| 9 | tion 3231(e)) received by such individual during |
| 10 | the calendar year in which such taxable year |
| 11 | begins, and |
| 12 | "(B) the self-employment income (as de- |
| 13 | fined in section 1402(b)) of such individual for |
| 14 | such taxable year.". |
| 15 | (b) Increase in Additional Tax on Distribu- |
| 16 | TIONS NOT USED FOR QUALIFIED MEDICAL EX- |
| 17 | PENSES.—Paragraph (4) of section 223(f) of such Code |
| 18 | (relating to additional tax on distributions not used for |
| 19 | qualified medical expenses) is amended to read as follows: |
| 20 | "(4) Additional tax on distributions not |
| 21 | USED FOR QUALIFIED MEDICAL EXPENSES.— |
| 22 | "(A) In general.—The tax imposed by |
| 23 | this chapter on the account beneficiary for any |
| 24 | taxable year in which there is a payment or dis- |
| 25 | tribution from a health savings account of such |

beneficiary which is includible in gross income under paragraph (2) shall be increased by 30 percent of the amount which is so includible.

- "(B) EXCEPTION FOR DISABILITY OR DEATH.—In the case of payments or distributions made after the account beneficiary becomes disabled within the meaning of section 72(m)(7) or dies, subparagraph (A) shall be applied by substituting '15 percent' for '30 percent'.
- "(C) EXCEPTION FOR DISTRIBUTIONS AFTER MEDICARE ELIGIBILITY.—In the case of payments or distributions made after the date on which the account beneficiary attains the age specified in section 1811 of the Social Security Act, subparagraph (A) shall be applied by substituting '15 percent' for '30 percent'.".

(c) Conforming Amendments.—

- (1) Paragraph (2) of section 1324(b) of title 31, United States Code, is amended by inserting "or section 36" after "section 35".
- (2) The table of sections for subpart C of part IV of subchapter A of chapter 1 of the Internal Revenue Code of 1986 is amended by striking the item

- 1 relating to section 36 and by inserting after the item
- 2 relating to section 35 the following new items:
 - "Sec. 36. Employment taxes paid with respect to premiums for high deductible health plans and contributions to health savings accounts.
 - "Sec. 37. Overpayments of tax.".
- 3 (d) Effective Date.—The amendments made by
- 4 this section shall apply to taxable years beginning after
- 5 December 31, 2006.

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